

Appendix 2 Analysis of the Programme's compliance with strategic documents of the EU.

Table 1 Analysis of the compliance of the Poland – Russia Cross-border Co-operation Programme 2014-2020 with strategic documents of the EU [Source: Own work].

| No. | Strategic document of the EU | Objectives, Priorities | Specific objectives, selected measures | Areas of Programme's synergy with the objectives of the EU strategic documents | | | | |
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| | | | | Priority | | | | |
| | | | | I | II | III | IV | V ¹ |
| 1 | Europe 2020 - A Strategy for Smart, Sustainable, and Inclusive Growth (COM (2010) 2020 final) http://eur-lex.europa.eu/legal-content/PL/TXT/?qid=1395649624365&uri=CELEX:52010DC2020 | <p>Europe 2020 puts forward three mutually reinforcing priorities:</p> <ul style="list-style-type: none"> - Smart growth: developing an economy based on knowledge and innovation. - Sustainable growth: promoting a more resource efficient, greener and more competitive economy. - Inclusive growth: fostering a high-employment economy delivering social and territorial cohesion. <p>EU headline targets:</p> <ul style="list-style-type: none"> - 75 % of the population aged 20-64 should be employed. - 3% of the EU's GDP should be invested in R&D. - The "20/20/20" climate/energy targets should be met (including an increase to 30% of CO₂ emissions reduction if the conditions are right). | <p>Flagship Initiative: Resource efficient Europe. The aim is to support the shift towards a resource efficient and low-carbon economy that is efficient in the way it uses all resources. The aim is to decouple our economic growth from resource and energy use, reduce CO₂ emissions, enhance competitiveness and promote greater energy security.</p> <p>In the scope of this project, Member States will need:</p> <ul style="list-style-type: none"> • To gradually phase out environmentally harmful subsidies, limiting exceptions to people with social needs; • To deploy market-based instruments such as fiscal incentives and procurement to adapt production and consumption methods; • To develop smart, upgraded and fully interconnected transport and energy infrastructures and make full use of ICT; • To ensure a coordinated implementation of infrastructure projects, within the EU Core network, that critically contribute to the effectiveness of the | + | + | + | + | + |

¹ Large infrastructure Project (LIPs)

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| | | - The share of early school leavers should be under 10% and at least 40% of the younger generation should have a tertiary degree. 20 million less people should be at risk of poverty. | <p>overall EU transport system;</p> <ul style="list-style-type: none"> • To focus on the urban dimension of transport where much of the congestion and emissions are generated; • To use regulation, building performance standards and market-based instruments such as taxation, subsidies and procurement to reduce energy and resource use and use structural funds to invest in energy efficiency in public buildings and in more efficient recycling; • To incentivise energy saving instruments that could raise efficiency in energy-intensive sectors, such as based on the use of ICTs. | | | | | |
| 2 | White Paper. Adapting to climate change: Towards a European framework for action (COM (2009) 147 final) http://eur-lex.europa.eu/legal-content/PL/TXT/?qid=1395730332381&uri=CELEX:52009DC014 | Integrating adaptation into EU policies. | <ul style="list-style-type: none"> • Increasing the resilience of health and social policies, • Increasing the resilience of agriculture and forests, • Increasing the resilience of biodiversity, ecosystems and water, • Increasing the resilience of coastal and marine areas, • Increasing the resilience of production systems and physical infrastructure. | 0 | + | 0 | 0 | 0 |
| 3 | The EU strategy for adaptation to climate change (COM (2013) 216 final) http://eur-lex.europa.eu/legal-content/PL/TXT/?qid=1395730101764&uri=CELEX:52013DC0216 | Increase of Europe's resilience to climate change. Enhancing the preparedness and capacity to respond to the impacts of climate change at local, regional, national and EU levels, developing a coherent approach and improving coordination. | <ul style="list-style-type: none"> • Promoting action by Member States, • Better informed decision-making, • Climate-proofing EU action: promoting adaptation in key vulnerable sectors. | 0 | + | 0 | 0 | 0 |
| 4 | General Union Environment Action Programme to 2020 'Living well, within the limits of our planet' (7. EAP). (Official Journal of the European Union L 354 of 28.12.2013, p. 171) http://eur-lex.europa.eu/legal-content/PL/TXT/?uri=celex:32013 | Priority objectives: <ul style="list-style-type: none"> • to protect, conserve and enhance the Union's natural capital, • to turn the Union into a resource-efficient, green and competitive low-carbon economy, • to safeguard the Union's citizens from environment-related pressures and risks | 1.1. Full implementation of the EU Biodiversity Strategy 1.2. Full implementation of the Blueprint to Safeguard Europe's Water Resources. 1.3. Strengthening efforts to reach full compliance with EU air quality legislation 1.4. Reduction of emissions of nitrogen and phosphorus (urban and industrial wastewater, fertilisers) 2.1. Full implementation of the climate and energy | + | + | 0 | 0 | + |

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| | D1386 | <p>to health and well-being,</p> <ul style="list-style-type: none"> • to maximise the benefits of Union environment legislation by improving implementation, • to improve the knowledge and evidence base for Union environment policy, • to secure investment for environment and climate policy and address environmental externalities, • to improve environmental integration and policy coherence, • to enhance the sustainability of the Union's cities, • to increase the Union's effectiveness in addressing international environmental and climate-related challenges. | <p>package</p> <p>2.2. Full implementation of waste legislation</p> <p>3.1. Implementation of updated EU policy on air quality</p> <p>3.2. Implementation of updated EU noise policy</p> <p>6.1. Environment and climate policy objectives are achieved in a cost-effective way and are supported by adequate finance</p> <p>6.2. Dedicated efforts to ensure full and efficient use of available EU funding for climate action - early uptake</p> <p>7.1. Performing synthetic ex-ante assessments of the impact of initiatives (of the EU and its Member States) on the environment, society and economy, in order to ensure their coherence and effectiveness</p> <p>8.1. Implementation in most EU cities of the policies for sustainable urban spatial planning and designing</p> | | | | | | |
| 5 | <p>Territorial Agenda of the European Union. Towards a More Competitive and Sustainable Europe of Diverse Regions.</p> <p>http://www.mir.gov.pl/rozwoj_regionalny/Polityka_przestrzenna/Spojnosci_terytoriajna/Wspolpraca_miedzyrzadowa/Documents/AT_PL.pdf</p> | <p>The Territorial Agenda builds upon the three main aims of the European Spatial Development Perspective (ESDP), which remains valid, namely:</p> <ul style="list-style-type: none"> • development of a balanced and polycentric urban system and a new urban-rural partnership, • securing parity of access to infrastructure and knowledge, • sustainable development, prudent management and protection of nature and cultural heritage. | <p>Priorities:</p> <ul style="list-style-type: none"> • strengthening polycentric development and innovation through networking of city regions and cities, • new forms of partnership and territorial governance between rural and urban areas, • promoting regional clusters of competitiveness and innovation in Europe, • strengthening and extension of trans-European networks, • promoting trans-European risk management including the impacts of climate change, • strengthening of ecological structures and cultural resources as the added value for development. | + | + | + | + | + | + |
| 6 | <p>Our life insurance, our natural capital - an EU biodiversity strategy to 2020 (COM (2011) 244 final)</p> | <p>2020 headline target - Halting the loss of biodiversity and the degradation of ecosystem services in the EU by 2020, and restoring them in so far as feasible, while</p> | <p>1) To halt the deterioration in the status of all species and habitats covered by EU nature legislation and achieve a significant and measurable improvement in their status so that, by 2020, compared to current</p> | + | + | + | 0 | + | + |

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| | http://eur-lex.europa.eu/legal-content/PL/TXT/?qid=1395735508994&uri=CELEX:52011DC0244 | stepping up the EU contribution to averting global biodiversity loss. | assessments: (i) 100% more habitat assessments and 50% more species assessments under the Habitats Directive show an improved conservation status; and (ii) 50% more species assessments under the Birds Directive show a secure or improved status. 2) By 2020, ecosystems and their services are maintained and enhanced by establishing green infrastructure and restoring at least 15 % of degraded ecosystems. | | | | | |
| 7 | Blueprint to Safeguard Europe's Waters (COM (2012) 673 final) http://eur-lex.europa.eu/legal-content/PL/TXT/?qid=1395735613762&uri=CELEX:52012DC0673 | The aim of the Blueprint is to ensure the sustainability of all activities that impact on water, thereby securing the availability of good-quality water for sustainable and equitable water use, in compliance with WFD ² . | In general, the Blueprint's proposed actions include measures to implement the provisions of the WFD, however, it is worth noting that the following activities relate to the integrated approach to the Programme: • Promoting the use of natural water retention measures (green infrastructure), • improving compliance rates on waste water treatment, • tackling water pollution, • measures to prevent floods and droughts, • integrated water resource management. | + | + | 0 | 0 | + |
| 8 | 'Horizon 2020' - The Framework Programme for Research and Innovation COM (2011) 808 final) http://eur-lex.europa.eu/legal-content/PL/TXT/?qid=1395736887409&uri=CELEX:52011DC080 | Sustainable development is an overarching objective of Horizon 2020. | Funding will be focussed on the following challenges: • Health, demographic change and wellbeing, • Food security, sustainable agriculture , marine and maritime research and the bio-economy, • Secure, clean and efficient energy, • Smart, green and integrated transport • Climate action, resource efficiency and raw materials, • Inclusive, innovative and secure societies. | + | + | + | 0 | 0 |

² WFD - Water Framework Directive

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| 9 | <p>A Sustainable Europe for a Better World: A European Union Strategy for Sustainable Development (COM (2001) 264 final)</p> <p>http://eur-lex.europa.eu/legal-content/PL/TXT/?qid=1397033290596&uri=CELEX:52001DC0264</p> | <p>In the long term, economic growth, social cohesion and environmental protection must go hand in hand.</p> | <ul style="list-style-type: none"> • Improving policy coherence, • Getting prices right to give signals (to change behaviour and technologies) to individuals and businesses, • Investing in science and technology for the future, • Improving communication and mobilise citizens and business, • Taking enlargement and the global dimension into account. <p>Long-term objectives are as follows:</p> <ul style="list-style-type: none"> • Action across a wide range of policies, • Limiting climate change and increasing the use of clean energy, • Addressing threats to public health, • Managing natural resources more responsibly, • Improving the transport system and land-use management. | + | + | + | + | + |
| 10 | <p>The EU Strategy for the Baltic Sea Region (COM (2009) 248 final)</p> <p>http://eur-lex.europa.eu/legal-content/PL/TXT/?uri=CELEX:52009DC0248&qid=1395747097956</p> | <p>The general objectives of the strategy:</p> <ul style="list-style-type: none"> • saving the sea, • connecting the region, • increasing prosperity. <p>The overall aim objective in the scope of the Baltic Sea environment is to achieve good environmental status by 2020, as required under the Marine Strategy Framework Directive, and favourable conservation status under the Habitats Directive in accordance with the EU Biodiversity Strategy, and taking into account the related targets by 2021.</p> | <p>The specific objectives relating to the environment:</p> <ol style="list-style-type: none"> 1) Achievement of good environmental status by 2020 and including nutrient load reductions, in line with targets; 2) Achievement of Rich and healthy wildlife, by 2020, measured by improvements in biodiversity status and ecosystem health, including with respect to fish stocks, 3) Timely adoption in 2013 and full implementation by 2021 of the updated HELCOM BSAP. | + | + | 0 | 0 | + |
| 11 | <p>Programme to support the further development of an Integrated Maritime Policy</p> | <p>Fostering the development and implementation of integrated governance of maritime and coastal affairs, as well as</p> | <p>Actions relating to the environment:</p> <ol style="list-style-type: none"> 1) To support the protection and preservation of the marine and coastal environment, as well as prevent and | + | + | 0 | 0 | + |

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| <p>(Official Journal of the European Union L 321 of 05.12.2011, p. 1) http://eur-lex.europa.eu/legal-content/PL/TXT/?qid=1395747421668&uri=CELEX:32011R1255</p> | <p>i.a. supporting sustainable economic growth, employment, innovation and new technologies, and promoting the protection of the marine environment, in particular its biodiversity, and the sustainable use of marine and coastal resources and to further define the boundaries of the sustainability of human activities that have an impact on the marine environment, in particular in the framework of Directive 2008/56/EC (the Marine Strategy Framework Directive).</p> | <p>reduce inputs to the marine environment, including marine litter, 2) To contribute to the health, biological diversity and resilience of marine and coastal ecosystems; 3) To facilitate coordination between Member States and other actors in implementing the ecosystem-based approach to the management of human activities and the precautionary principle; 5) To promote actions for the mitigation of the effects of, and adaptation to, climate change on the marine, coastal and insular environment, with a particular emphasis on those areas that are most vulnerable in that respect; 6) To support the development of strategic approaches to research for the purpose of assessing the current state of ecosystems, thereby providing a basis for ecosystem-based management and planning at regional and national levels.</p> | | | | | |
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Caption:

- + There is a clear synergy between the objectives of the analysed documents and objectives of the Programme
- 0 no clear correlation between the objectives of the analysed document
- contradiction between the objectives of the Programme and the objectives of the analysed document

Summary:

The objectives set out in the Programme are generally coherent with the key EU strategic documents. The Program will facilitate implementation of the objectives set out earlier in particular EU documents. No contradictory areas were identified in relation to the objectives of the analysed EU documents. Some of them are not fully represented because of the general nature of the Programme and the limited financial scope. No correlation was identified between objectives set out in the *White Paper. Adapting to climate change: Towards a European framework for action* and the *EU strategy for adaptation to climate change* with the objectives set out in the Programme.